

2719 – SPECIAL USE AUTHORIZATIONS INVOLVING STORAGE AND USE OF EXPLOSIVES AND MAGAZINE SECURITY

2719.03 – Policy

2. Ensure that a special use authorization that authorizes the storage and use of explosives contain clause B-29 in FSH 2709.11, Chapter 50, section 52.2 (hereinafter “clause B-29”). This clause requires compliance with applicable United States Department of Justice, Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), state, or Department of the Army (DOA) requirements and Forest Service requirements.
3. Ensure that holders of a special use authorization that authorizes the storage and use of explosives comply with clause B-29 in their authorization.

2719.04 – Responsibility

2719.04b – Field Units

The authorized officer is responsible for:

1. Ensuring that a special use authorization that authorizes the storage and use of explosives contain clause B-29.
2. Ensuring that holders of a special use authorization that authorizes the storage and use of explosives comply with clause B-29.
3. Obtaining and reviewing a copy of a holder’s ATF, state, or DOA inspection reports, if any, and ATF-issued federal explosives license or federal explosives permit, if applicable, for the use and storage of explosives and taking appropriate enforcement actions against those holders who fail to maintain an ATF-issued federal explosives license or federal explosives permit, as applicable, or otherwise fail to comply with clause B-29.

2719.1 – Storage and Use of Explosives and Magazine Security

All non-Forest Service storage and use of explosives, including use of military weapons and ammunition for purposes of avalanche mitigation on NFS lands, must be authorized by a special use authorization that contains clause B-29. Clause B-29 requires compliance with applicable ATF, state, or DOA requirements and Forest Service requirements.

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1. Requirements Applicable by Party Storing and Using Explosives.

- a. Private Parties. The purchase, storage, and handling of explosives by private parties on NFS lands under a special use authorization, such as a ski area or heli-skiing outfitting and guiding permit, are subject to ATF regulations at 27 CFR Part 555 and Forest Service requirements. Inspections of authorized privately owned magazines that do not contain ammunition purchased from DOA under the current Master Interagency Agreement between the Forest Service and the Assistant Secretary of the Army (Acquisition, Logistics and Technology), hereinafter “Master Interagency Agreement,” are subject to all ATF inspection requirements at 27 CFR Part 555 and shall be conducted by ATF. Property records and inventories of these magazines shall be reconciled by ATF in accordance with ATF requirements at 27 CFR Part 555 during ATF’s routine periodic inspections.
- b. Forest Service. The purchase, storage, and handling of military weapons and ammunition used for avalanche mitigation by the Forest Service at ski areas on NFS lands are subject to the Master Interagency Agreement. Under the Master Interagency Agreement, military weapons are loaned by DOA to the Forest Service, ammunition is purchased by the Forest Service from DOA, and the Forest Service controls the storage and use of the weapons and ammunition (FSM 2343.12). The Forest Service is not subject to state or ATF oversight, jurisdiction, licensure, and permitting requirements (27 CFR 555.141(a)(5) and (a)(6)). Inspections of authorized magazines that contain Forest Service-owned ammunition purchased from DOA under the Master Interagency Agreement are subject to all DOA inspection requirements under that agreement and shall be conducted by DOA and the Forest Service artillery program manager. Property records and inventories of these magazines shall be reconciled by the Forest Service artillery program manager in accordance with the Master Interagency Agreement.
- c. State Storage and Use of Explosives Not Purchased From DOA. The purchase, storage, and handling of explosives other than military weapons and ammunition by a state on NFS lands under a special use authorization, such as a state DOT, are regulated by the state in which those activities occur. State-owned explosives magazines that do not contain military ammunition are also subject to storage requirements in ATF regulations at 27 CFR Part 555 and Forest Service requirements. The state is not otherwise subject to ATF oversight, jurisdiction, licensure, and permitting requirements. Inspections of authorized magazines owned by states that do not contain state-owned ammunition purchased from DOA under an agreement between the state and DOA are subject to all state inspection requirements and shall be conducted by the state. Property records and

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inventories of these magazines shall be reconciled by the state in accordance with state requirements.

- d. State Storage and Use of Ammunition Purchased From DOA. The purchase, storage, and handling of military weapons and ammunition used for avalanche mitigation by a state on NFS lands under a special use authorization, such as a state DOT, are subject to an agreement between DOA and the state in which those activities occur. Inspections of authorized magazines owned by a state that contain state-owned ammunition purchased from DOA under an agreement between the state and DOA are subject to all DOA inspection requirements under that agreement and shall be conducted by DOA and the state. Property records and inventories of these magazines shall be reconciled by the state in accordance with the state's agreement with DOA.
2. Requirements Applicable to All Storage and Use of Explosives.
 - a. Documentation of Inspections. All required inspections, including inspections required every seven days, shall be documented in a log. The log shall indicate the inspection type, date of inspection, and the date all deficiencies identified in any ATF Report of Violations, DOA inspection report, or state inspection report were corrected. A current copy of the log; corresponding inspection reports, if any; and a copy of the holder's current ATF-issued federal explosives license or federal explosives permit, if applicable, shall be included annually in the operating plan for review by the authorized officer.
 - c. Minimum Standards for Locks and Keys.
 - (1) ATF Requirements. Locks and keys for authorized magazines and key security shall meet ATF requirements at 27 CFR Part 555.
 - (2) Replacement and Documentation. Locks and keys shall be replaced periodically at least every ten years. In the case of deterioration or a potential breach in security, such as lost keys, any affected keys and locks shall be replaced immediately. Periodic lock and key replacement shall be documented in a log. The log shall include the date of the most recent replacement. A current copy of the log shall be included annually in the operating plan for review by the authorized officer.
 - (A) Magazines Containing Explosives Not Purchased From DOA. Key control for magazines containing explosives not purchased from DOA shall at a minimum provide for appointment of a custodian, maintenance of a list of personnel authorized to use and issue keys, a locked container for key storage, and documentation of locks and keys on a key control register and inventory.

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- (B) Magazines Containing Ammunition Purchased From DOA. Key control for magazines containing ammunition purchased from DOA shall be in accordance with the Master Interagency Agreement and shall be documented on DOA form DA-5513-R, Key Control Register and Inventory.